



**Memorandum of Understanding  
between  
The Federal Permitting Improvement Steering Council  
and  
The State of Utah**

**to Facilitate Implementation of FAST-41 for Covered Projects and Transparency Projects**

**I. PURPOSE**

The purpose of this Memorandum of Understanding (“MOU”) is to foster coordination and collaboration between the State of Utah (“State”) and the Federal Permitting Improvement Steering Council (“Permitting Council”) (the “Parties”) with regard to the permitting assistance provided to certain infrastructure projects pursuant to Title 41 of the Fixing America’s Surface Transportation Act (“FAST-41”) 42 U.S.C. § 4370m *et seq.* This document establishes the roles of the Parties and defines the principles of the working relationship. This MOU does not commit either Party to any particular action or expenditure of funds and instead reflects the Parties’ intention to work collaboratively to identify projects that are eligible to be a FAST-41 covered project or transparency project and provide corresponding FAST-41 benefits, or other permitting streamlining. This MOU is to be implemented in a manner that respects the State’s sovereignty, jurisdiction, and regulatory primacy.

**II. AUTHORITY**

The Permitting Council enters into this MOU pursuant to 42 U.S.C. § 4370m *et seq.* The Executive Director of the Permitting Council (“Executive Director”) will act on behalf of the Permitting Council in implementing this MOU.

The State enters into this MOU under the following authorities, which include but are not limited to:

- Utah Constitution Art. VII, Section 5 (vesting the Governor with the executive power of the State of Utah)
- Utah Code § 67-1-1(4) (providing that the Governor is the sole official organ of communication between the government of Utah and the United States)
- Utah Code § 63N-22-101 *et seq.* (creating a permitting coordinator in the Governor’s Office of Economic Development whose responsibilities include coordination with federal governmental entities *effective May 6, 2026*)
- Utah Executive Order No. 2025-01, Expanding and Improving Permitting Efficiency at DEQ and DOGM

**III. STATEMENTS OF THE PARTIES**

A. The Permitting Council

Established in 2015 by FAST-41, the Permitting Council is a federal agency charged with improving the transparency, accountability, and predictability of the federal environmental review and authorization process for FAST-41 covered projects (as defined by 42 U.S.C. § 4370m(6)) and transparency projects (as authorized by 42 U.S.C.

§ 4370m-2(b)(2)(A)(iii)) (collectively, hereinafter referred to as “FAST-41 projects”). The Permitting Council is comprised of the Executive Director, who serves as the Council Chair; 13 federal agency council members (including deputy secretary-level designees of the Secretaries of Agriculture, Army, Commerce, Interior, Energy, Transportation, Defense, Homeland Security, and Housing and Urban Development, the Administrator of the Environmental Protection Agency, and the Chairs of the Federal Energy Regulatory Commission, Nuclear Regulatory Commission, and the Advisory Council on Historic Preservation); and the Chair of the Council on Environmental Quality and the Director of the Office of Management and Budget.

The Permitting Council coordinates federal environmental reviews<sup>1</sup> and authorizations<sup>2</sup> for projects that seek and qualify for FAST-41 coverage. FAST-41 covered projects are entitled to comprehensive permitting timetables and transparent, collaborative management of those timetables on the Federal Permitting Dashboard. FAST-41 covered projects may be in energy production, electricity transmission, energy storage, surface transportation, aviation, ports and waterways, water resource, broadband, pipelines, manufacturing, mining, carbon capture, semiconductors, artificial intelligence and machine learning, high-performance computing and advanced computer hardware and software, quantum information science and technology, data storage and data management, and cybersecurity sectors. FAST-41 transparency projects are projects, in the above-mentioned sectors, that are directed by the Executive Director to be posted on the Dashboard in the interest of transparency. Transparency projects are not subject to all the requirements of covered projects but must have the permitting timetable and information about any public meetings posted and maintained on the Permitting Dashboard.

#### B. The State of Utah

Utah has cultivated a reputation for efficiency, economic strength, and predictable regulatory environments. With nearly two out of every three acres owned by the federal government, Utah’s historical development has long been shaped by the need to coordinate land, water, and infrastructure decisions across multiple jurisdictions. Utah’s resource rich lands possess 50 of the 60 federally listed critical minerals that are necessary to modern economies, and only an efficient permitting process will result in the responsible development of a reliable, independent, domestic mineral supply chain. Utah’s expertise in coordination and abundant resources provide a perfect opportunity to collaborate on permitting efforts.

State leaders have advocated for streamlined permitting processes, particularly for infrastructure, energy development, water and public lands projects that are critical to the state’s economy. Partnering with the Federal Permitting Improvement Steering Council through an MOU supports these priorities by reducing barriers, setting accountable timelines, and coordinating reviews across agencies. Rather than expanding bureaucracy, such an agreement will make government function more effectively while still maintaining necessary environmental and legal safeguards.

The Governor of Utah has set ambitious goals across housing, energy, transportation and affordability sectors. All of these ambitious goals require streamlined permitting, and to accomplish those goals the Permitting Coordinator within the Governors’ Office of Economic Development will coordinate with state agencies to ensure maximum collaboration and cooperation with the Permitting Council.

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<sup>1</sup> 42 U.S.C. § 4370m(11) (defining “environmental review”).

<sup>2</sup> *Id.* § 4370m(3) (defining “authorization”).

#### IV. PRINCIPLES OF THE RELATIONSHIP

This MOU establishes a relationship between the Parties to coordinate permitting efforts to support projects the State and Permitting Council identify or are involved in that may also qualify as FAST-41 projects in the State of Utah. This relationship should provide mutually beneficial outcomes by supporting federal environmental reviews and authorizations, as those terms are defined in FAST-41, for projects in Utah while also expanding the FAST-41 portfolio of projects administered by the Permitting Council. Sponsors of projects identified by the State that seek and obtain FAST-41 coverage pursuant to the procedures prescribed in FAST-41<sup>3</sup> will receive the focused technical assistance, transparency, accountability, and predictability afforded to all FAST-41 covered projects or transparency projects, and State agencies will share in those responsibilities. This MOU does not modify or affect the FAST-41 covered project criteria or any other legal requirement for project coverage and review. Accordingly, projects identified pursuant to this MOU are not guaranteed status as a covered project or transparency project by virtue of this MOU, nor are any projects assured of any permit approval by virtue of becoming a covered FAST-41 project or transparency project.<sup>4</sup>

On a project-by-project basis, the Permitting Council will help the State and any appropriate facilitating or lead agency to leverage the state “opt-in” provision at 42 U.S.C. § 4370m-2(c)(3) and post state environmental reviews and authorizations to the Permitting Dashboard found at [www.permitting.gov](http://www.permitting.gov).

The State’s participation in this MOU is not an agreement as to federal jurisdiction over any particular project. This MOU should not be construed as State approval or disapproval of any project or its FAST-41 coverage. The State’s participation in this MOU is intended to facilitate cooperation and coordination. The State’s participation is supplemental and does not replace other requirements for cooperation, coordination, and consultation with the State.

#### V. ROLES AND RESPONSIBILITIES

A. Under this MOU, for projects in the State of Utah, the Executive Director intends to:

1. Help the State determine the FAST-41 eligibility of projects in the State of Utah and provide ongoing support as the State identifies new projects that may be eligible for FAST-41 program benefits.
2. Engage with project sponsors of projects in the State’s portfolio to provide FAST-41 briefings as requested and appropriate.
3. Engage in regular meetings with the State to assess potential future projects and update or modify strategy for engaging with project sponsors of potential FAST-41 projects. These meetings will occur at least once every quarter.
4. Coordinate with the State to develop a template for a Notice of the Initiation of a FAST-41 Notice (a.k.a., FAST-41 Initiation Notice, or FIN) that will support efficient application for FAST-41 coverage by project sponsors of projects in the State’s portfolio.
5. Consult with the State about any relevant information that could impact the Permitting Council’s evaluation of a FIN for project coverage and share that information with FAST-41 lead or facilitating agencies to inform the evaluation of a FIN.

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<sup>3</sup> *Id.* § 4370m-2(a)(1), (b)(2)(B) & (C).

<sup>4</sup> *See* 42 U.S.C. § 4370m-6(d)(2) (FAST-41 does not create a presumption that a covered project will be approved or favorably reviewed by any federal agency).

6. Upon receipt of a FAST-41 FIN, identify and connect the State and the project sponsor with the appropriate FAST-41 facilitating agency and, if applicable, lead agency.
7. Provide dedicated Permitting Council staff contacts for each covered project in the State's portfolio and support regular coordination calls to occur at least once a month with the project sponsor and the participating agencies for the project.
8. Convene, as appropriate, federal agencies with equities in the State's projects covered under FAST-41 to support timely issue identification, resolution, and efficient and effective environmental review and permitting of covered projects.
9. Notify and communicate with the State prior to modifying any permitting timetable that affects a State agency's responsibilities.
10. Work with federal agencies and the State to identify best practices and recommendations relevant to the timely and efficient reviews of FAST-41 projects, including but not limited to technology improvements, concurrent reviews, and secure data and document sharing.
11. Notify and communicate with the State on an alternative completion date if a lead or facilitating agency submits to the Executive Director notice of a failure to conform with a completion date or a significant risk of failing to conform to the completion date.
12. Coordinate with the Governor's Office, or the chosen designee, to hold targeted coordination and consultation meetings between relevant State agencies with regulatory responsibilities or authorities and federal counterparts to discuss the proposed scope, scale, and methods of regulatory efforts including community outreach, environmental analyses (including fish, wildlife, and subsistence), and cultural analyses.
13. Coordinate with the Governor's Office, or the chosen designee, to hold targeted coordination and consultation meetings between relevant State agencies with regulatory responsibilities or authorities and federal counterparts to avoid duplication of efforts and timeline extensions.
14. Engage in discussions, on a project-by-project basis, with Utah State agencies with regulatory responsibilities or authorities for covered projects to assist the State in executing the state "opt-in" provision at 42 U.S.C § 4370m-2(c)(3) and post state agency environmental reviews and authorizations to the permitting timetable.
15. Explore opportunities to support the improvement of state permitting processes, to include potential support through funding and access to technology designed to streamline state permit applications.

B. Under this MOU, the State intends to:

1. Coordinate with the Executive Director to assess and determine potential FAST-41 project eligibility of projects in the State's portfolio.
2. Provide FAST-41 information to sponsors of projects in the State's portfolio and, to the extent practicable, encourage eligible projects to pursue FAST-41 coverage.
3. Engage in regular meetings with the Executive Director to assess future project potential. The outcomes of such meetings can be used to inform the State's or the Permitting Council's respective strategies for engaging with project sponsors of potential FAST-41 projects. These meetings will occur at least once every quarter.
4. Coordinate with the Executive Director to develop a FAST-41 FIN template that will support efficient application for coverage by project sponsors of projects in the State's portfolio.

5. Identify the need for practice tools to aid in the implementation of FAST-41, such as templates or fact sheets, and work with the Executive Director to develop such practice tools as appropriate.
6. Provide support to Permitting Council staff in communication and outreach efforts, when appropriate.
7. Provide an opportunity for the Permitting Council to present at the conferences hosted by the State, to advance knowledge of FAST-41 and this MOU.
8. Require each state agency with a permitting action to formally opt in and participate in the environmental review and authorization process required by FAST-41 as described in 42 U.S.C. § 4370m-2(c)(3) for all FAST-41 projects identified as a result of this MOU.
9. Identify state permits commonly required for priority projects that are or will be eligible for FAST-41 coverage.
10. Commit to aligning permitting timelines for all state actions to complete no later than the expected completion date for the final federal action for all FAST-41 projects within the State.
11. Coordinate with the Executive Director to identify local permitting challenges and develop strategies to facilitate solutions for potential delays.

## **VI. POINTS OF CONTACT**

The following individuals will serve as the respective points of contact (POC) for each Party for implementing this MOU. A Party may change its POC by written notice to the other Party.

### **For the Permitting Council:**

J. Anderson Tran  
 Chief Policy Counsel and Senior Advisor to the Executive Director  
 Federal Permitting Improvement Steering Council  
 anderson.tran@permitting.gov  
 1800 G Street, NW, Suite 9100  
 Washington, DC 20006

### **For the State:**

Jefferson Moss  
 Commissioner  
 Governors' Office of Economic Development  
 jrmoos@utah.gov

With a courtesy copy of correspondence directed to Adam Stewart, Director of Federal Affairs, Governor's Office, [atstewart@utah.gov](mailto:atstewart@utah.gov)

## **VII. CONFIDENTIALITY**

The Parties recognize that to implement this MOU, the Parties, their counsel, employees, and consultants may exchange documents and information that are subject to attorney-client privilege, attorney work product, other forms of privilege, and other confidential information. The Parties intend to keep confidential information shared under this MOU confidential to the extent allowed by their respective laws and regulations. This MOU does not mandate the sharing of confidential or privileged information.

Whenever sharing information deemed confidential or otherwise susceptible of protection from disclosure, the Party shall clearly mark any information to which it asserts a

privilege as "Privileged and Confidential Information Do Not Release, Subject to Permitting MOU."

Information that is generally available to the public other than as a result of a disclosure under this MOU or is available to a party from a source other than this MOU is not subject to the requirements of this MOU for confidential information.

The Party receiving information so marked will endeavor in good faith not to release, or allow to be released, such information to a non-party, to the extent permitted by law and without notifying the respective Party who marked the information. The Parties agree that failure to so mark information developed or shared under this MOU does not preclude the Parties from asserting the exemptions under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, or the Government Records Management and Access Act ("GRAMA"), Utah Code § 63G-2-101 et seq., or from asserting privileges and exceptions in seeking to protect the information from discovery. A Party that receives a disclosure request under FOIA or GRAMA or discovery in any administrative or judicial proceeding will notify the other Parties within 5 business days. Subject to the parties' respective retention policies and regulations if applicable, 30 days prior to the termination of this MOU, each Party agrees to return or destroy confidential information shared under this MOU.

#### **VIII. FUNDING**

The Parties acknowledge that coordination through this MOU is subject to the availability of Federal or State funds and each Party's budget priorities. Nothing in this MOU will require either Party to assume any obligation or expend any sum or funds in excess of authorization and appropriations available or in any other way act in violation of the Anti-Deficiency Act (31 U.S.C. § 1341). The participation of the State in this MOU and review of any project under this MOU is not an assertion by the State that the project is a FAST-41 covered project or a project covered under the State authorities referenced in Title II of this MOU.

#### **IX. EFFECTIVE DATE; TERM**

The effective date of this MOU is the date of the signature last affixed to these pages. The Parties intend this MOU to remain in effect for a minimum period of five years after execution. If, during that time period, either Party desires to terminate the MOU, either Party may do so at any time by providing 60 days written notice to the other Party.

#### **X. SAVINGS PROVISION; LEGAL EFFECT**

Nothing in this MOU shall be construed to convey new authorities to either Party and all actions taken in furtherance of this MOU shall be consistent with each Party's authorities and applicable laws and regulations. This MOU does not create or alter any legal rights, requirements, or causes of action. This MOU merely establishes a mechanism of cooperation, and coordination to achieve shared goals.

#### **XI. SEVERABILITY**

Should any portion of this MOU be judicially determined to be illegal or unenforceable, the remainder of the MOU shall continue in effect, and the Parties may renegotiate the terms affected by the severance.

#### **XII. MODIFICATION**

Either Party may request changes to this MOU. Any changes, modifications, or amendments to this MOU that must be mutually agreed upon by the Parties, and will be incorporated by written instrument, executed, and signed by the Parties.

**XIII. SIGNATURES**



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The Honorable Spencer J. Cox, Governor of Utah

Date: May 22, 2026



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Emily Domenech, Executive Director of the Federal Permitting Improvement Steering Council

Date: May 22, 2026